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## Democratic Support

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Published 24 February 2014

## CITY COUNCIL

### ORDER OF PROCEEDINGS

Monday 24 February 2014

2.00 pm

Council House (Next to the Civic Centre), Plymouth

#### Members:

The Lord Mayor, Councillor Mrs Pengelly, Chair

The Deputy Lord Mayor, Councillor Churchill, Vice Chair

Councillors Mrs Aspinall, Ball, Mrs Beer, Bowie, Bowyer, Mrs Bowyer, Casey, Coker, Damarell, Darcy, Philippa Davey, Sam Davey, Mrs Dolan, Drean, Evans, K Foster, Mrs Foster, Fox, Fry, Gordon, Haydon, James, Jarvis, Jordan, Martin Leaves, Michael Leaves, Sam Leaves, Lowry, Dr. Mahony, McDonald, Monahan, Morris, Murphy, Mrs Nelder, Nicholson, Mrs Nicholson, Parker, Penberthy, Rennie, Ricketts, Dr. Salter, Singh, John Smith, Peter Smith, Stark, Stevens, Jon Taylor, Kate Taylor, Tuffin, Tuohy, Vincent, Wheeler, Wiggins, Williams and Wright.

Members are invited to attend the above meeting to consider the items of business overleaf.

This meeting will be broadcast live to the internet and will be capable of subsequent repeated viewing. By entering the Council Chamber and during the course of the meeting, councillors are consenting to being filmed and to the use of those recordings for webcasting. Although the public seating areas are not filmed, by entering the meeting room and using the public seating area, the public are consenting to being filmed and to the use of those recordings for webcasting.

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**Tracey Lee**  
Chief Executive  
I.

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**CITY COUNCIL MEETING  
ORDER OF PROCEEDINGS**

24 February 2014



**MEMBERS ARE REQUESTED TO SIGN THE ATTENDANCE LIST SITUATED AT THE REAR OF THE CHAMBER.**

The Lord Mayor will draw the attention of councillors and the public to the following including the fire and emergency procedures as printed below -

**FIRE, EMERGENCY AND OTHER PROCEDURES**

Would you please note that –

- Toilets are situated at the front of the Council House at the foot of the stairs.
- If the fire alarm sounds, make your way immediately out of the public gallery through the exit at the back (the door through which you entered). For those in the Council Chamber the exit is through the doors at the back of the Chamber and down the stairs to the front of the Council House. The assembly area is to the right as you exit the Council House. For the mobility impaired, the assembly point is directly in front of the Council House car park.
- If you are in need of first aid, please make yourself known to any council officer and the designated first aiders will be contacted.

**1 APOLOGIES**

The Lord Mayor and Councillors Casey and Kate Taylor.

The Deputy Lord Mayor will also refer to the absence of the Lord Mayor following the loss of her husband and the City Council will be asked to appoint a Vice Chair for the meeting.

**2 MINUTES****PAGES 1 – 18**

The Lord Mayor will move that the minutes of the meeting of the City Council held on 27 January 2014 are approved.

**3 DECLARATIONS OF INTEREST****PAGES 19 - 20**

The Assistant Director for Law, Democracy and Governance will invite councillors to make any declarations of interest relevant to today's meeting.

Councillors are reminded that an interest may be a disclosable pecuniary interest or a private interest in accordance with the Localism Act 2011 and the Council's Code of Conduct.

In declaring a disclosable pecuniary interest or a private interest, councillors are advised that they must also declare the nature of that interest.

**4 ANNOUNCEMENTS**

- (a) Deputy Lord Mayor
- (b) The Leader, Cabinet Members or Chairs of Committees

**5 TAMAR BRIDGE AND TORPOINT FERRY JOINT COMMITTEE: INCOME STRATEGY AND REVENUE AND CAPITAL BUDGET 2014/15 – 2017/18 PAGES 21 – 56**

The Lord Mayor will invite Councillor Coker (Cabinet Member for Transport) to present the Cabinet recommendations on the Tamar Bridge and Torpoint Ferry Joint Committee: Income Strategy and Revenue and Capital Budget 2014/15 (Cabinet minute 105 refers).

Cabinet minute 105 (of 11 February 2014)		Pages 21 - 22
Tamar Bridge and Torpoint Ferry Joint Committee minutes 25 and 26 (of 6 December 2013)	Minute 25: Income Strategy. Minute 26: 2014/15 Revenue Estimates and Capital Programme	Page 23 – 25
Report to Cabinet		Pages 27 - 36
Appendix 1 to the Cabinet report	Financial Model	Page 37
Appendix 2 to the Cabinet report	Report to the Tamar Bridge and Torpoint Ferry Joint Committee	Pages 39 - 55

The Lord Mayor will invite the City Council to vote on the recommendations –

- (1) to agree that a monthly account fee of 80p per month is applied to all TamarTag accounts with effect from 1 April 2014;
- (2) to approve the proposed Tamar Bridge and Torpoint Ferry revenue budget for 2014/15 as set out in Appendix 2;
- (3) to approve the proposed Tamar Bridge and Torpoint Ferry capital programme as set out in Appendix 2; and
- (4) to note the longer term revenue forecast to 2017/18 as set out in Appendix 2.

## 6 DELIVERING THE CO-OPERATIVE VISION WITHIN A THREE YEAR SUSTAINABLE BALANCED BUDGET AND PROPOSED COUNCIL TAX LEVELS PAGES 57 – 190

Report	Updated report of the Chief Executive.	Pages 57 - 61
Appendix 1	Co-operative Council Finance Plan 2014 - 2017	Pages 63 - 104
Appendix 2	Cabinet minute 106 (of 11 February 2014) and the Cabinet report on delivering the co-operative vision within a three year sustainable balanced budget.	Pages 105 - 121
Appendix 3	Cabinet minute 102 (of 11 February 2014) on the Scrutiny Report following scrutiny of the delivery the co-operative vision within a three year sustainable balanced budget including Cabinet's response to the recommendations and the Scrutiny Report.	Pages 123 - 158
Appendix 4	Cabinet minute 107 (of 11 February 2014) on the Treasury Management Strategy and Annual Investment Strategy.	Pages 159 - 190

(a) Before the commencement of the debate, approval will be sought in accordance with Part B, Council Procedure Rule 14.6 of the Constitution, to suspend Rule of Debate 4.2 (in Appendix One) (which limits speeches to five minutes) for this item in relation to the Leader and Leader of the Opposition;

(b) **THE LEADER** will move the recommendations in the written report of the Chief Executive on Delivering the Co-operative Vision within a Three Year Sustainable Balanced Budget and will commend to the Council, for approval, the 2014/15 Council Tax rates.

At the conclusion of the debate, votes will be taken on each item unless the Council agree to vote on the items together.

Subject to approval by the Council, the Lord Mayor will invite the Council to vote on each of the recommendations set out below -

- (1) to adopt the "Co-operative Council Finance Plan 2014 to 2017 and its implications on the revenue and capital budget.
- (2) to agree that an additional allocation of £0.500m is added to the staff pay contingency for 2014/15;
- (3) to agree that the revenue contingency of £1.300m in the 2013/14 base budget is reduced to £1.000m for 2014/15;
- (4) to agree that additional resources as determined through the December 2013 settlement are deployed to the 2014/15 revenue budget as required (and detailed in the written report);

- (5) to approve an increase of one point nine nine per cent (1.99%) in Council Tax for 2014/15;
- (6) to approve the proposed net revenue budget requirement for 2014/15 of £204.680m;
- (7) to approve the total capital budget of £207.670m for 2013 to 2017. Any changes to the overall capital funding available to be sanctioned by the Council's Section 151 Officer;
- (8) to give delegated authority to the Leader, in consultation with the Cabinet Member for Finance and relevant portfolio holder, to commit to capital schemes, including key decisions, within the overall affordability envelope, based on sound business cases;
- (9) to agree that all newly approved capital schemes are incorporated within regular public finance reporting;
- (10) using the Council tax base for 2014/15 as 67066.0 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; to agree that the **Council tax requirement** for the Council's own purposes for 2014/15 is £86,837,999;
- (11) to agree that the following amounts are calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
  - (a) £554,486,577 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act (**Gross Expenditure and Transfers to Reserves**);
  - (b) £467,648,578 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act (**Gross Income and Transfers from Reserves**);
  - (c) £86,837,999 being the amount by which the aggregate at 11(a) above exceeds the aggregate at 11(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its **Council tax requirement** for the year. (Item R in the formula in section 31B of the Act);
  - (d) £1,294.81 being the amount at 11(c) above (Item R), all divided by Item T (10 above), calculated by the Council, in accordance with Section 31B of the Act, as the **basic amount of its Council tax** for the year;
- (12) to note that the office of the Devon and Cornwall and Isles of Scilly Police Commissioner has issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area. These are included in the tables below, reflecting a 1.99% increase;

- (13) to note that the Devon and Somerset Fire and Rescue Authority has issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area. These are included in the tables below, showing a proposed 1.99% increase. The precept will be approved at their budget meeting to be held on the morning of 24 February 2014 where they will also consider accepting the Government's 1% Freeze Grant; if there are any changes as a result of that meeting this table will be amended and the revised figures will be presented in advance of Full Council;
- (14) in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, to set the indicative aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings -

**Plymouth City Council after one point nine nine per cent (1.99%) increase**

A	B	C	D	E	F	G	H
£863.21	£1,007.07	£1,150.94	£1,294.81	£1,582.55	£1,870.28	£2,158.02	£2,589.62

**Devon and Cornwall Police and Crime Commissioner after one point nine nine per cent (1.99%) increase**

A	B	C	D	E	F	G	H
£110.77	£129.24	£147.70	£166.16	£203.08	£240.01	£276.93	£332.32

**Devon and Somerset Fire Authority after one point nine nine per cent (1.99%) increase (subject to confirmation)**

A	B	C	D	E	F	G	H
£51.26	£59.81	£68.34	£76.89	£93.97	£111.07	£128.15	£153.78

**Aggregate of Council Tax Requirements 2014/15**

A	B	C	D	E	F	G	H
£1,025.24	£1,196.12	£1,366.98	£1,537.86	£1,879.60	£2,221.36	£2,563.10	£3,075.72

- (15) that in accordance with the principles approved under 52ZB of the Local Government Finance Act 1992, the Council's relevant basic amount of council tax for 2014/15 is not more than two per cent (2%) higher than the relevant basic amount of council tax for 2013/14 and that it is therefore determined that the Council's relevant basic amount of Council Tax for 2014/15 is not excessive and for this reason a referendum will not be required;
- (16) to agree the annual Treasury Management Strategy and Annual Investment Strategy 2014/15 (incorporating the authorised limits, operational boundaries and prudential indicators) as submitted.

**7 MOTION**

The Leader will seek authority from the City Council, under Article 14, to suspend the rules of procedure (Council procedure 5.2) to allow a debate on a motion concerning rail issues following damage to the arterial rail line.

**Proposed by Councillor Tudor Evans**

**Seconded by Councillor Ian Bowyer**

*Please note that two corrections will be made by Councillor Evans in relation to bullet point 6 to add the words: ‘and the parts of Devon,’ and in recommendation (2) to replace ‘Rail Resilience Task Group’ with ‘Peninsula Rail Task Force’, as set out below in bold italics.*

**RAIL ISSUES FOLLOWING DAMAGE TO ARTERIAL LINE**

This Council notes that:

- Recent events have again highlighted the inadequacies of the South West Peninsula rail network.
- The South West is **“Connectivity Poor”** with longer direct journey times than most other areas of the country which are a similar distance from London.
- The extreme weather events of the last two years and the resulting disruption to services, has demonstrated that the far south west is also **“resilience weak”**.
- The economic impact, based on previous events and our current economic analysis, when the road and rail infrastructure shut down for ten days in 2012 was estimated to be that Devon and Cornwall took a hit of £20 million per day. An on-going survey of Plymouth businesses will reveal the current impacts of the rail closure next week, with £4-5 million being predicted as the direct daily consequence on the Plymouth economy.
- The network is not fit for purpose for Plymouth as the 15<sup>th</sup> largest city in England with an ambitious growth agenda and which is delivering a City Deal. We are founding members of the Key Cities Group and are committed to ambitious regeneration plans to grow the city to over 300,000 by 2031.
- The commitment to complete a rail study needs to extend to a commitment to act on the outcomes of the study and the delivery of an additional route (known as the Dawlish Avoiding Line or GW2) to serve Plymouth, Torbay and Cornwall ***and the parts of Devon***, west of Exeter.
- All government agencies should be working co-operatively together to deliver the objectives of faster trains to the south west and a more resilient rail network overall: as opposed to agency-specific solutions that seek to protect some population centres whilst potentially prejudicing long-term rail resilience into the south west.



This Council believes that it is vital for -

- a reliable and resilient railway that is able to meet the needs of Plymouth's and the wider peninsula economy.
- increased train capacity to cater for the increasing demand for rail travel.
- better connectivity with the rest of the UK through faster trains and higher frequencies.

Plymouth City Council agrees to –

- (1) call on the Prime Minister to expedite the study into the delivery of a fast and resilient additional rail connection to the south west and Plymouth and for this to be completed and published before the end of 2014.
- (2) call on the Prime Minister to instruct the Department of Transport to immediately put Plymouth on the Department for Transport Strategic National Corridor.
- (3) call on all residents across the peninsula to write to their MP to get them to support the provision of fast and reliable trains to the south west and for them to attend the parliamentary meeting of the ***Peninsula Rail Task Force Rail Resilience Task Group*** on 25 February 2014.
- (4) call on the Department for Transport to work with Network Rail, Train Operators, local authorities and the Local Enterprise Partnerships on a package of infrastructure improvements and options for increasing rolling stock capacity for the medium term.
- (5) call on the Department of Transport to make a firm commitment to complete feasibility and groundwork with a commitment to extending a rolling programme of electrification from 2020 that serves the entire South West Peninsula.

## 8 EXEMPT BUSINESS

To consider passing a resolution under Section 100A(4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in paragraph of Part I of Schedule 12A of the Act, as amended by the Freedom of Information Act 2000.

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